Memorandum

Exec AD Adm. Exec AD Inv. Exec AD LES Asst. Dir.: (This Memorandum Is To Be Maintained As The Adm. Servs. Crim. Inv. Intell. 19891 Coun. Off. Cong. & Public Affs. Rec. Mgnt. _ b7C Tech. Servs. Training _

> Telephone Rm. Director's Sec'y _

This Memorandum Is To be Maintained as The Top Serial Of The File, But Not Serialized)

REMAIN

NAIL OF SERVICE BAR September 14,

MAIL OF SERVICE BAR SEPTEMBER 14,

DESCRIPTION MUST B6

B7C REMAIN AS THE TOP SERIAL IN FILE. TO SEE THIS To COMMUNICATION.

From

CLASSIFICATION MATTER Subject:

To record as a permanent top serial in each original file of all COINTELPRO material, located in the Freedom of Information/Privacy Acts (FOIPA) Reading Room. This serial is to ensure the original document has been compared with the Reading Room copy and that markings on both documents are consistent.

RECOMMENDATION: That each disclosure analyst in FOIPA, Document Classification Appeals and Affidavits Unit (DCAAU) and Legal Counsel Division (LCD), be made aware of this memorandum and follow the established procedures.

DETAILS: During a recent review of preprocessed material, located in the FBI FOIPA Reading Room, it was determined that there were some instances where the Reading Room copy and the original file copy were marked differently as to classification.

1 - Mr 1 - Mr. 1 - Mr 1 - Mr 1 - Mr. 1 - MrMr. Each Designated File

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TOP SERIAL THIS COMMUNICATION MUST **h6** REMAIN AS THE TOP SERIAL b7C IN FILE. DO NOT FILE MAIL ON TOP OF 100-434

(CONTINUED - OVER)

(This Memorandum Is To Be Maintained As The Top Serial Of The File, But Not Serialized)

FB1/00J

5:54 PM NITEL 5/22/75 MJD FEDERAL BUREAU OF INVESTIGATION · COMMUNICATIONS SECTION

TO DIRECTOR, FBI (100-434445) ATTENTION: INTD, IS - 3

FROM LEGAT, MEXICO CITY (100-2080)

COUNTERINTELLIGENCE - BORDER COVERAGE PROGRAM (BOCOV); BUREAU Training Legal Coun DEADLINE MAY 30, 1975. GEHERAL

RE BUREAU AIRTEL APRIL 25, 1975-

LEGAT HAS COMPLETED REVIEW OF MEXICO CITY BOCOV FILE AS WELL AS WORKPAPERS PROVIDED WITH REFERENCED BUREAU AIRTEL. SERIALS CLASSIFIED IN ACCORDANCE WITH WORKPAPER GUIDELINES.

MEXICO CITY BOCOV FILE CONTAINS FOLLOWING FIVE SERIALS UNDER CAPTIONED HEADING NOT COVERED IN WORKPAPERS PROVIDED LEGAT :

SAN DIEGO LETTERS TO BUREAU DATED FEBRUARY 7, 1961; MARCH 2, 1961; APRIL 28, 1961; JULY 6, 1962; AND BUREAU LETTER TO SAN DIEGO DATED JUNE 22, 1962.

THESE FIVE COMMUNICATIONS APPEAR TO JUSTIFY CLASSIFICATION AND PROBABLY ARE INCLUDED IN WORKPAPERS NOT FURNISHED MEXICO CITY.

BUREAU REQUESTED TO PROVIDE MEXICO CITY WITH WORKPAPERS AND/ OR INSTRUCTIONS CONCERNING CLASSIFICATION OF AFOREMENTIONED FIVE COMMUNICATIONS. END

en-lui

15 JUL 2 1975

Dep.-A.D.-Adm. Dep.-A.D.-Inv.. Asst. Dir.: Admin. Comp. Syst. _ Ext. Affairs Files & Com. Gen. Inv. Ident. Inspection Intell. Laboratory

Plan. & Eval.

Legal Coun. .

Telephone Rm. Director Sec'y

Assoc. Dir.

ASSIFICATION AUTHORITY DERIVED FROM: FBI AUTOMATIC DECLASSIFICATION GUIDE DATE 07-24-2015 BY J35J81T34

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SAC, San Diego

1-9-61

PERSONAL ATTENTION

Director, FBI (100-434445) COUNTERINTELLIGENCE - BORDER COVERAGE PROGRAM

ReBulet 11-14-60, captioned "BOCOV," which set forth action taken on the recommendations made by the 10/24-25/60 Border Coverage Conference which was held at San Diego. That letter in part advised that there is definitely a place for consideration of some of the tactics currently employed in the Counterintelligence Program on the Border Coverage Program. It was pointed out that the five border offices and the Legal Attache's Office should be alert for the application of disruptive tactics and in each case should clear with the Bureau in advance any suggestions along those lines.

It is believed that sufficient time has now elapsed for each office to have made an analytical study of the situation faced by it and should be in a position to furnish suggestions to the Bureau regarding means which could be taken to apply counterintelligence tactics where such tactics may be feasible.

In connection with the Counterintelligence-Border Coverage Program, the best method for disorganizing the Communist Party (CP) or related organizations is disruption from within. This can be done through the use of selected informents under proper guidance to raise controversial issues within the organization; to make legitimate criticisms of organizational operations, activities or lack of activities, or to bring out into the open latent factionalism. In connection with this program, it must be borne in mind that harassment is not to be undertaken merely for the sake of harassment but in each instance the tactics are to be undertaken with a specific purpose in mind of disrupting communist and related activities. DE-11

To implement this program, the following factors

should be considered: Tolson . Mohr . Parsons 1-Mexico City 1-El Paso Belmont McGuire Rosen Trotter Haustin W.C. Sulliver Callahan 1-San Antonio 1-Phoenix 71-Foreign Liaison Unit X duna direct Classified by Exempt Hom G TYPE UNIT

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NOTATIONS HEREIN ACCOUNT FOR ACCESS A 10 FOR DELIVERY OF THIS DOCUMENT TO SENATE SELECT COMMITTEE (SSC) AN) FOR HOUSE SELEC. COMMITTEE (HSC) ON INTELLIGENCE ACTIVITIES.

THAN AS REPRESENTED BY THIS I DOLMENT IN THAT CERTAIN EXCISIONS MAY HAVE BELLY MADE, FOR ACCESS DELIVERY FORM, SEE BUFFLE S) 62-116395 (SSC), 62-116464 (HSC).

		SSC 62-116-375	~ 43 0	HSC	
ACC.	-	BATE	ACC.	-	DATE
BEL.	<u> </u>	Still Hamiltonia			DATE
MISC	.: DOCUMENTS	s furnished to SSO RE M	ARTIN LUTH TERM	VO, JR., WERE	ALSO FERNISHED
TO E	STATE OF KING 1	ihrough the Dept. As in	DICATED BELOW F	OR INSTANT	DOCUMENT, DATE
DEN	TING DELIVERY	TO DEPT. SEE BUFILE 100-	106570 FOR FORM	19 WHICH F	grnashe d.
-		TO DEPT.			

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1. Selection of Informants - An analysis of the available informants should be made by each office with counterintelligence potential in order to select those informants who could be used for disruptive tactics. Each informant approved for use in connection with counterintelligence operation will, of course, have to be briefed individually on issues and controversial subjects which are to be raised. The informants should

approval must be obtained for the informants selected for this operation before the informant is briefed. In the event a review of the available informants shows that additional informants with counterintelligence possibilities are needed, plans should be laid to develop such informants, bearing in mind that this is a long-range program. The analysis should also include the adequacy of informants who can keep the office effectively advised of the internal operations of the organizations involved so that disruptive tactics can be undertaken on a sound basis.

2. Organizational Tactics - Consideration should be given to

Consideration should be given to the possibility of having

All border coverage Agents in offices with counterintelligence potential should be alert for any tactics of this type which can be used.

3. Psychological Tactics - Consideration should be given to activities to disillusion CP leaders through anonymous mailing of literature regarding the weaknesses and inhumanitarian aspects of the communists either as a party or as individuals. The Mexico City Office particularly should be alert for any such newspaper

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or magazine articles which could be clipped mailed to susceptible communist leaders eiter in Hexico or in the border area.

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4. Neutralization of Individuals - Consideration should be given to tactics which would bring individual communist leaders under suspicion of being "imperialist agents," agents provocateur, etc., or generally discrediting them in the eyes of their fellow communists.

The Bureau will consider any well-conceived plan of causing disruption inside the CP or related organizations. In any counterintelligence operation, however, it is imperative that the office submitting the recommendations make sure that it will not jeopardize informant coverage or cause embarrassment to the Bureau.

Consideration should be given to the possibility of setting up thoroughly safe cutout arrangements for contacts with good newspaper sources through which information can be fed to the press regarding semipublic procommunist meetings or communist domination of front groups and through which information can be fed to the press to produce bad publicity relative to CP activities. Any proposals to set up such an arrangement must be submitted to the Bureau for approval before implementing them.

The Bureau appreciates the fact that Albuquerque, through absolute lack of communist activity, is not in a position to implement a counterintelligence program; however, a copy of this communication is being sent for information of that office.

The San Antonio Office has no organized communist group at the present time outside of Santa Apolonia. In considering whether disruptive tactics should be undertaken by that office at this time, San Antonio should give consideration



Apolonia area at present might make coverage of the activities of that group more difficult and any disruptive tactics recommended should be conceived in a manner white the communist activities in Santa Apolonia. Consideration should be given, however, to the possibility of utilizing disruptive tactics, through raising controversial issues, among the various communist sympathizers or former CP members who are still considered to be sympathetic to communism in order to make sure that those groups continue to be disorganized.

In view of the ineffectual operations of the CP in Juarez and the excellent informant coverage existing in that group at the present time, it would appear that disruptive tactics among the CP cells in Juarez may not be desirable. El Paso, however, should give consideration to possible use of disruptive tactics, through raising controversial issues and sharpening antagonisms, among the communist sympathizers and former communists who are still sympathetic to the communist movement in the Juarez area. El Paso should also submit its observations regarding the possibility of using informants to raise controversial issues in the Chihuahua State Committee of the CP of Mexico. Any recommendations along this line will be referred by the Bureau to the Legal Attache's Office. Mexico. for comment to insure that such tactics will not destroy existing informant coverage of that office in the Chihuahua State Committee.

Both El Paso and San Antonio should give consideration to the possibility of using discrediting techniques in connection with individual communists who, although not active members of the CP, are a threat to the security of the United States in order to bring out into the open their communist sympathies and destroy their potential usefulness as Soviet intelligence agents or to neutralize their propaganda value to the communist movement.

The Phoenix Office should give consideration to the possible use of disruptive tactics to further divide the procommunist groups in their area and to sharpen antagonisms without jeopardizing established informant coverage. In this connection, consideration might also be given to possible means of focusing public attention, through highly discreet operations, on the communist affiliations and sympathies of communist sympathizers or adherents.

intelligence tactics could be made by the San Diego and Mexico City Offices due to the highly-organized communist groups in the area covered by them. Those offices should, therefore, submit to the Bureau their analyses of the counterintelligence potential in their areas and particular attention should be paid to the possibility of undertaking mexico such tactics in connection with the Popular Socialist Party as well as the CP and its related organizations. Any specific tactics decided upon, however, must be submitted to the Bureau for approval before implementation.

Both as to the instructions contained in this letter and prior instructions issued regarding counterintelligence operations in connection with the Border Coverage Program, you are cautioned that no action should be taken to implement such procedures without specific clearance and approval by the Bureau.

Attention is called to the fact that a new file has been opened at the Bureau, under file number 100-434445, for correspondence relating to this project. The following sub files will be designated at the Bureau for correspondence from the individual offices relating to this project:

E1 Paso - 100-434445-16 Phoenix - 100-434445-38 San Antonio - 100-434445-45 San Diego - 100-434445-46 Mexico City - 100-434445-221

Correspondence directed to the Bureau by each office should utilize the appropriate file number indicated above. Each office should open a separate file concerning this project and appropriate steps should be taken to insure that the file is kept under fully secure conditions and is given only restricted accessibility so that it will be available only to appropriate personnel on a need-to-know basis.



FBI AUTOMATIC DECLASSIFICATION GUIDE DATE 07-24-2015 BY J35J81T34 UNITED STATES GOVERNMENT

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MR. A. H. BELMONT

FROM

Malone Ŕosen (Taylal-Trotter W.C. Sullivan Tele, Room . Ingram

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Tolson Parsons

Mohra Belmont

Callahan Conrad DeLoach Evans

COUNTERINTELLIGENCE - BORDER COVERAGE PROGRAM SUBJECT: BUREAU FILE 100-434445

Captioned file relates to a highly confidential aspect of the program of Communist Coverage Along the Mexican Border (BOCOV). The BOCOV file (100-356015) is, due to its confidential nature, maintained in the Special Mail Room of the Files Section.

The Counterintelligence - Border Coverage Program file should be given restricted circulation since the existence of that project should not become generally known and the file, therefore, should be maintained in the Special Mail Room of the Files Section. This file should be released only with the approval of the Agent supervising the case.

ACTION:

It is recommended that Bureau file 100-434445 be maintained in the Special Mail Room of the Files Section and that this memorandum be referred to the Records Branch of the Files and Communications Division for appropriate action.

1-Mr. Belmont 1-Liaison

1-Mr. Ferris

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Classified by Exempt from GDS, Category

Date of Declassification Indefinite

MAY 16 1961

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ATE 07	7-24-2015 BY J35J81T34		Walket Tolson Belmont Mohr
1	UNITED STATES GOVERY ENT		Callahan
	Memorandum Asign	ا اد	Loach Evans
I	TO : MR. W. C. SULLIVAN	116 DATE: 6-27-61	Malone Rosen Sullivan
		DATE. O. Ly O.	Totter
	FROM: R. O. L'ALLIER	MELATICALIA	TavelTrotter
		DE TORMA	TON CONTAIN Gandy CLI SSIFIED Gandy CLE EHOWN
	SUBJECT: COUNTERINTELLIGENCE - BORDER	OFFICE EXTERNISE	allow
	COVERAGE PROGRAM, MEXICO CITY	OLITICE EXCHINE	
	By report 6-16-61, captioned Mexico, Foreign Political Matters," Me	™Anti÷Communist xico Citv advise	Activities in d that an
	organization was being formed among va communism and by separate letter, same	rious Catholic d	roups to combat
	possibility of using that organization	to harass and d	isrupt the
	communists.		
	The new organization at prese name. It is being set up by prominent	nt is loose and	has no formal
'	and by leaders of Catholic political a	nd social organi	zations.
	Included in the movement are the Natio National Sinarquist Union (UNS), both	of which are at	the extreme
	right in Mexican politics and at vario were reported to be pro-Fascist.	us times during	World War II
		durant dan detail	· ·
	SA Sheldon W. Parks was intro- of the new organization by	auced to the bri	b6
	informant who is Attorney one of the pr	incipal figures :	b7C b7D b7D
	organization, advised that its existen by the organizers and the actual parti	ce is being kept	confidential
	being publicized for obvious reasons.	The organization	n was responsible
	for the recent anticommunist demonstrate Puebla and has organized an emergency	contact system to	o call out
	groups of adherents wherever there is a	a communist threa	at to a school
n			, ,,
	stated his group is and political machines which have held Mex	ico back for year	rs and to
Ŋ	Government to be leftist and hope to p	. They consider lace their own ac	the present
	power in the 1964 presidential election they need time to complete their own or	ı.l İstated.	, however, that
	emergency which might make it necessary	f for them to tal	ce over the
l)	Government by force in order to protect He strongly urged that his identity and	l that of other r	persons / }
	connected with the new movement be pro- effect involved in a movement against	tected inasmuch a	as they are in ''
	could be placed in a very untenable pos	sition, 16-43	14-14-5
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	1-Mr. Sullivan 1-Mr. Little Date of Declassif	cation Indefinite	6' 1961
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Memorandum L'Allier to Sullivan Re: COUNTERINTELLIGENCE-BORDER COVERAGE PROGRAM MEXICO CITY OFFICE

also stated that his organization has trustworthy news outlets and would appreciate any information which our office might give them which would assist in their anticommunist campaign. The Legal Attache suggests use of this organization to leak information concerning communist activities and pending demonstrations for use in the press or for counterdemonstrations.

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OBSERVATIONS: While the Legal Attache assures that the new group is composed of prominent and well-meaning Mexicans, it is noted that many of them represent the extreme right in Mexican politics and they are apparently preparing for a revolutionary movement against the present Government if they believe it should be necessary. It is not felt, therefore, that our office should have any direct contact with this group or attempt to use them for communist harassment purposes because we should not in any way become involved in Mexican politics or be placed in a position where our office could be expelled from Mexico because of close association with a group which might try to overthrow the Mexican Government by violence.

ACTION: It is recommended that the attached letter be sent to Mexico advising that in view of the political and revolutionary nature of the new organization, no direct contact should be maintained with the leaders which could be used to embarrass our office if such contacts should come to the attention of the Mexican Government and no use should be made of the organization for any counterintelligence operations. Mexico is being instructed, however, to follow closely the developments of the new organization and to continue to submit reports concerning its development.

A review of the investigative report submitted by Mexico concerning the new organization indicates that it has been paraphrased to cover sources and identities and, therefore, memorandum portion of that report is being disseminated to State and Central Intelligence Agency.

COMPRESSION

DECLASSIFICATION AUTHORITY DERIVED FROM: FBI AUTOMATIC DECLASSIFICATION GUIDE DATE 07-24-2015 BY J35J81T34

OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN, REG. NO. 27

5010-10

UNITED STATES GOVERNMENT

Memorandum

то

Mr. W. C. Sullivan

DATE: 10-21-64

FROM

W. S. Tavel

SUBJECT:

COUNTERINTELLIGENCE

BORDER COVERAGE PROGRAM

Bufile: 100-434445

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Holmes
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Tolson _ Belmont

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The above captioned file is presently maintained in the Special File Room of the Records Branch, Files and Communications Division. You are requested to have the substantive supervisor, responsible for this matter, review the file to determine if it is necessary to continue to maintain the file in the Special File Room, or whether it may be returned to the regular file sequence. The appropriate notation should be made on this memorandum which should be returned to the Filing Unit, Room 1113 IB. This memorandum will be filed in the case file to record the action taken in connection with this review.

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DECLASSIFICATION AUTHORITY DERIVED FROM: FBI AUTOMATIC DECLASSIFICATION GUIDE DATE 07-24-2015 BY J35J81T34 UNITED STATES GO emorandum DIRECTOR, FBI (100-433335) DATE: 11/29/68 106-482/4/5 SAC, SAN DIEGO (100-12363) CÓUNTER INTELLIGENCE SUBJECT: BOCOV ReBulet to San Diego dated 10/25/68. Referenced letter forwarded to the San Diego Office handbills which were to be distributed by in Baja California in connection with the project aimed at b6 b7C b7D MEXICO These handbills are in the process of being distributed by and the Bureau will be advised b7D of any positive results gained in connection with the counter intelligence move. Bureau (AM-REGISTERED) San Diego ADO:cab (4)APPROPRIATE AGENCIES AND FICED OFFICES ADVISTO Y ROUT SLIP(S), GF EX-102 TY DEC 5 1968 Chasified by

DECLASSIFICATION AUTHORITY DERIVED FROM:
FBI AUTOMATIC DECLASSIFICATION GUIDE
DATE 07-24-2015 BY J35J81T34
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GSA GEN. REG. NO. 27

UNITED STATES GOVERNMENT

Memorandum

Mr. W. C. Sulilván

FROM : W. R. Wannall

SUBJECT: COUNTERINTELLIGENCE BOCOV

MEXICO

1 - Mr. C. D. DeLoach 1 - Mr. T. E. Bishop

DATE: January 29, 1969

1 - Mr. W. C. Sullivan

1 - Mr. W. R. Wannall 1 - Mr. E. R. Harrell

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Tolson _ DeLoach

To summarize results of successful counterintelligence move conducted in our program of coverage of communist activities along the Mexican border (BOCOV).

has, long been a leader of Communist

Party of Mexico (PCM) in the Mexican state of Baja California
across the border from San Diego Office. He has exercised strong
control of PCM followers in this heavily populated border area and
until recently was considered the unquestioned leader of leftists in
that state. In October, 1968, San Diego realized from reports of
BOCOV informants existence of a dissident group within PCM under
Prado and recommended counterintelligence to negate his powers.

With Bureau approval handbill was prepared discounting Prado's leadership and pointing out his status as a capitalist millionaire rather than as a "genuine worker" as he attempts to represent himself. Handbills were prepared at Bureau and were distributed clandestinely by a BOCOV informant in the Baja California area.

We have now learned the distribution of the handbill has caused additional dissent among PCM followers and is causing considerable concern on part of Prado as to strength of his leadership. The immediate effect of the handbill has been to dry up sources of financial support previously available to the PCM, this lack of support being readily apparent to national leaders of PCM in view of the current national financial drive by the group.

Despite intense efforts by Prado to determine originator of handbill, our operation continues to remain completely secure. Prado now blames dissatisfied Mexican leftists students and dissident members of his own group for this disruptive action.

Details of the effect of the operation have been disseminated to Department of State, Central Intelligence Agency and the military without identifying our participation in the operation.

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Exempt from GDS, Category 2, Data of Da

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COMPRESSION

Date of Declassification Indefinite

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DIRECTOR, FBI (100-434445)

DATE:

7/3/69

FROM E

SAC, SAN DIEGO (100-12363) (P*)

SUBJECT:

COUNTERINTELLIGENCE BOCOV

Re San Diego letter dated 3/27/69.

No situations have presented themselves during the pertinent period which would lend themselves to the application of the above-captioned program.

The San Diego Office will continue to be alert for any opportunity which could be exploited in connection with this matter. Should such a situation arise, this matter will be presented to the Bureau for approval.

2- Bureau (AM-REGISTERED) 2- San Diego

ADO:cab

REC- 60

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SAC, San Diego (100-12363)

3/14/75

Director, FBI (100-434445-46)

1 - P. T. Blake
 1 - D. Ryan

COUNTELLIGENCL - Cara /

RcSDlct 1/8/75.

HQ has reviewed this file and determined that it is subject to disclosure under provisions of the Freedom of Information Act. Therefore, all material appearing in the file which is classifiable is being classified.

HQ is in the process of classifying appropriate material in HQ file. When this has been completed, you will be furnished instructions relating to the classification of material in your file. Until you receive these instructions, you should take no action to classify material in your file.

(1) 100-434445'

DR:pld (6)

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MAR 21 1975

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SAC, San Diego (100-12363)

3/14/75

Director, 'FBI (100-434445-46) —

1 - P. T. Blake 1 - D. Ryan

-104 COUNTERINTELLIGENCE BOCOV

ReSDlet 1/8/75.

HQ has reviewed this file and determined that it is subject to disclosure under provisions of the Freedom of Information Act. Therefore, all material appearing in the file which is classifiable is being classified.

HQ is in the process of classifying appropriate material in HQ file. When this has been completed, you will be furnished instructions relating to the classification of material in your file. Until you receive these instructions, you should take no action to classify material in your file.

1 - 100-434445'

DR:pld (6)

Assoc. Dir. Dep. AD Adm. _ Dep. AD Inv. ___ Asst. Dir.: Admin. _ Comp. Syst. _

Ext. Affairs _ Files & Com. __

Gen. Inv. Ident.

Inspection. Intell. Laboratory Plan. & Eval. __ Spec. Inv. Training Legal Coun. _ Telephone Rm.

Director Sec'y ___

MAILED 9 MAR 131975 ŢŢ. 975 LETYPE UNIT

OPTIONAL FORM NO. 10
MAY 1902 EDITION
GEA FPMB (41 CFR.) 201-11.5
UNITED STATES, GOVERNMENT

Memorandum

TO :

DIRECTOR, FBI (100-434445)

DATE: 1/8/75

FROM

25/ SAC, SAN DIEGO (100-12363) (P*)

SUBJECT:

COUNTERINTELLIGENCE

Grandral

During review of Counterintelligence Program (COINTELPRO) files necessitated by Freedom of Information Act (FOIA) request at FBIHQ, the above captioned file came to the attention of the San Diego Division. This file, while not one of the primary COINTELPRO files, is a closely related file.

Review of this file reveals that numerous serials contain information which, if disclosed, would be expected to cause damage to relations between the United States and a friendly foreign government.

It is not clear whether this file is one of those which might become subject to public disclosure, but if this is the case, it should be reviewed for classification purposes.

REQUEST OF THE BUREAU

The Bureau is requested to advise whether above captioned case is subject to public disclosure with other COINTELPRO files under FOIA request.

LEADS

SAN DIEGO

REC-11

100-434445

Will take no action regarding classification of serials in this file pending receipt of instructions from the Bureau.

EX 104

Bureau (RM)
1 - San Diego
MHG/lpo
(3)

14-75 DR'96





Λirtel

1 - Mr. f. B. Griffith 1 - Mr. f. S. Putman, Jr.

1 - Mr. D. Ryan

1 - Mr. P. T. Blake

4/25/75

To: SACs, Albuquerque El Paso (105-788) Phoenix (100-6654) San Antonio (100-9500) San Diego (100-12363) LEGAT, Mexico City (100-2080)

From: Director, FBI (100-434445)

COUNTERINTELLIGENCE -BORDER COVERAGE PROGRAM (BOCOV)

BUDED: 5/30/75

ReBuairtel to Albany and all offices 12/23/74, captioned "Communist Party, USA; Counterintelligence Program; IS-C," which advised that documents relating to that program had become subject to a Freedom of Information Act request, and instructed recipients to classify their copies of Cointelpro documents classified at FBIHQ. In addition, recipients were to review their Cointelpro files for any additional classifiable documents located in those files, classify them, and notify other offices having copies to likewise classify their copies.

During the course of this review, as well as review concerning other Cointelpros, it has been ascertained that captioned program could be considered a counterintelligence program and thus also subject to disclosure under the Freedom of Information Act.

REC31/01-4044

Enclosure

7. APR 25 1975

1 - Foreign Liaison (Route through for Review)

PTB:cm1/[fj // (18)

SEE NOTE PAGE 3

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Files & Com. ___ Gen. Inv. ____ Ident, ____

Inspection _____ Intell. ____ Laboratory ____ Plan. & Eval. ___ Spec. Inv. ____

Training _____ Legal Coun. ____ Telephone Rm. __ LAROOM CALLETYPE UNIT

GPO 971-549

Airtel to Albuquerque, et al.
Re: Counterintelligence Border Coverage Program
(BOCOV)
100-434445

Therefore, there is enclosed for each recipient a work paper listing documents appearing in captioned file at FBIHQ which have been classified, and which are located in various field office files. Each recipient is instructed as follows:

Carefully review the work paper to insure that copies of documents classified at FBIHQ, when they are located in a field office, are marked with identical classification data (level, category, classification officer number and date). In all cases, date of declassification is "Indefinite." In classifying a document on a retroactive basis, bear in mind that it is necessary to include the date the document was classified at FBIHQ, and the date the classification is affixed to field copies.

If you have a field office file concerning captioned program, review it to insure all other classifiable documents contained therein are appropriately classified. This will include both intra-office documents as well as documents furnished to other offices. In instances where other offices have been furnished copies of a document, it is the responsibility of the originating office to furnish all recipients of those copies (including FBIHQ, if FBIHQ was furnished a copy) sufficient information so they may classify their copies in the same manner as the originator. If your records indicate an office not a recipient of this airtel has received copies of any of these documents, furnish a copy of this airtel to that office along with your notification to classify its copies.

It will be incumbent upon each recipient to insure that all copies of documents classified in its program file are also appropriately classified if they appear in any of its other office files. Review indices to insure that any other classifiable material in your office concerning captioned program is classified.

Airtel to Albuquerque, et al. Re: Counterintelligence -Border Coverage Program (BOCOV) 100-434445

This project must be assigned only to personnel who are completely familiar with classification rules, and you should refer to the Manual of Rules and Regulations, Part II, Section 4, pages 53 through 57b, for instructions relating to classification procedures.

All inquiries concerning this matter are to be directed to FBIHQ, attention: INTD, IS-3. Questions concerning specific documents listed on work paper <u>must</u> be accompanied by a complete description of the document as well as the line and page number of the work paper on which it appears.

It is expected that you will utilize your own judgment in resolving any problems concerning justification for classification of documents, but if any questions do arise which you feel should be brought to the attention of FBIHQ, these too should be directed to INTD, IS-3.

This project must be handled on an expeditious basis and be completed by 5/30/75. Insure sufficient personnel are assigned to meet this deadline. On or before 5/30/75, FBIHQ must be advised by each recipient of the completion of this project.

NOTE:

Captioned program was implemented in the early 1960's among the southwestern field offices and Legat, Mexico City, and very little activity was conducted. Although no indication was located in Bureau files that the program was ever formally concluded, neither was any indication located that any activities have been conducted under this program since 1968 or early 1969.

We have advised the Department that we would classify internal documents meeting the criteria of E.O. 11652 at such time as they become the object of a request under FOIA, or other efforts are made to effect their disclosure.

Airtel to Albuquerque, et al. Re: Counterintelligence -Border Coverage Program (BOCOV)

NOTE CONTINUED:

A broad request has been made by the media for documents relating to our Cointelpros, and although BOCOV was not specifically mentioned in this request, it is felt it would be encompassed by a request for Cointelpro material; therefore, classifiable documents contained in the FBIHQ files concerning this program have been classified, and copies of these documents appearing in other FBIHQ files will also be classified.

This airtel furnishes a workpaper listing these documents to appropriate field offices and instructs them to classify their copies of these documents per data contained in attached workpaper. They are also to review their files for all other documents in this program which are classifiable and to notify any other offices (including FBIHQ) having copies to likewise classify them.

By letter of 4/21/75 to the Attorney General, we advised the Department of the existence of BOCOV, along with the four other recently-discovered Cointelpros (Yugoslav, Cuban, Puerto Rican Nationalist and Hoodwink), and indicated that we were presently classifying, as appropriate, material appearing in our files pertaining to these programs.

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	JD Del to B, 6-26-63						
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	100-434445-46-33		2111	2,3	2-25-75	5D/00-12363	NONE
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•	JD let 10-26-64 100-434445-46-36	(U)	2-111	2.3	2-25-75	50/10-12363	HONG
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	5plat 6.22-65 100-43445-46-38	X (0)	211	2,3		50 Mar/2363	NONE
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	50 est to B 1-24-67 100 - 434445-46-41	· (U)	2111	2.3		50/00·12363	LONE
٠.	JOD - 434445 - 46-42	X (10)	2-111			JD100-12313	NONE
	50 est to 8 11-8-67 100-434445-46-43	(U)	2111		•	50 (00.19363	A 4.
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•	Bulet \$50 7-29-68 100.434445-46.46	(U)	2111	2,3	2-25-55	5p/00-12363	64-900-27-13
	50 Sel 2013 7-26-68	(U)	2111.	2.3	2.25-75	50/10-12363	HOME
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	JOD - 434445-46-49	(U)	2111	2,3	2-25-75	5p/50-12363	YONE
<i>,</i>	Bulet & 50 9-30-68	(U)	2111	7.3	7-25-75	50/00-12363	KONE
1,7	Bull 4 50 10-25-68 1100-434445-46-50	X (U)	7111	٥,3	2-25-25	70100-12363	100 - 394842
	JOBER 681-22-69 150-43445-46.51	₹ (Ū)	2111	2.3	2-25-75	5D10-12363 MC	100 - 394842
	Bules SoEP 1-30-69 103-43445-46-52	(U)	2111	2.3	2-25.75	ES DO MC	NONE
	5per 3-4-70 100-434445-46-56	X (0)	2111	D. 3	7-25-75	5D	NOKE
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	COINTELPRO - BOCOV						-
	ABLEGRAM 6-15-61,100.434445- 221-3 EGAT, MEYICO CITY FROM DIR	Ø (Ⅲ)'	2111	2,3	2-25-75	MEYICO CITY	NONE
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METICO LET TUB. 3-24-69 100-434445-221-7 COINTELPRO-130COV		2 111 ·	2,3	ə- <i>əs-7</i> 5	MEXICO CITY 100-2080	KONE
Mc les 60B 2-14-61 150-43445-221-1 COINTENDE BOCOV	9 (II)	2111	2.3	2-25-75	Mc 100-2080	XWE
Bulet to MC 3-3-61 100-434445-221-1 COINTEL PRO- 13000U	(U)	2011	2.3	2-75.	Mc100-2080	NONE
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	MEMO 4-6-61 120-43445-2	(U)	7111	2.3	1,	NONE	HONE
	MEMO 6-27-61 LIBLHER TO SVULIVBU 100-434445-5	X (U)	2111	23	11	NONE	HONE
	JD let &B 11-29-68 108-434445-7	(0)	2111	2,3	11	JD 100 12363	HONE
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	Bulet to PY 3-10-61 100-434445-38.	(0)	2111	3	2-26.75	Px /00-3670-6 Mc	NONE
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1 - Mr. J. D. Maurice

Airtel

To: SACs, San Diego (100-12363)

6/9/75

Albuquerque

El Paso (105-788)

Phoenix (100-6654)

LEGAT, Mexico City (100-2080)

From: Director, FBI (100-434445)

COUNTERINTELLIGENCE - BORDER COVERAGE PROGRAM (BOCOV)

ReBuairtel 4/25/75.

Bureau files disclose Bureau letter to San Diego 1/9/61 captioned "Counterintelligence - Border Coverage Program," copies in possession of above offices. This communication should be classified "Secret," Classifying Officer 4375, Date of Classification 6/3/75, Exempt from GDS, Category Number 3, Date of Declassification Indefinite.

Recipients classify your copies of 1/9/61 communication as above.

1 - Foreign Liaison Unit (Route through for review)

JDM:dde dr

(13)

NOTE:

100-434-1-15

The Attorney General, by letter dated 5/17/75 to Don Edwards, Chairman of the Subcommittee on Civil Rights and Constitutional Rights, advised Edwards of the existence of the five recently discovered Cointelpros (Yugoslav, Cuban, Puerto Rican, Hoodwink and Bocov). The Attorney General in his letter to Edwards advised that he was classifying his letter "Secret" because he had been advised that disclosure of references to the Mexican, Puerto Rican, Yugoslavian and Cuban operations could damage relations in those areas. Bureau letter to San Diego 1/9/61, referred to in instant airtel, is being furnished to the Attorney General, is being classified "Secret" and offices in possession of this communication are being advised to classify their copies.

Dep. AD Adm. __
Dop. AD Inv. __
Asst. Dir.:
Admin. __
Comp. Syst. __
Ext. Affairs __
Files & Com. __

Assoc. Dir.

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Sent

Approved:

Special Agent in Charge

SECRET

Pending receipt of instructions from the Bureau and San Diego, El Paso is holding in abeyance the classification of this document. The Bureau and/or San Diego are requested to advise whether they are desirous of classifying this particular document, described above.

Instant airtel is being classified "Secret", inasmuch as it involves a counterintelligence operation by the Bureau in a foreign country and directed against foreign targets.

OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA FPMR (41 CFR) 101-11.6



UNITED STATES GOVERNMENT

Memorandum

: DIRECTOR, FBI (100-434445)

DATE: 5/29/75

SAC, SAN ANTONIO (100-7483) (RUC)

SUBJECT: COUNTERINFELLIGENCE - BORDER COVERAGE -

PROGRAM (BOCOV)

BUDED: 5/30/75

ReBuairtel 4/25/75.

Classification project at San Antonio has been completed purguent to referenced Buairtel and enclosed workpaper.

The attention of El Paso is directed to Item 1, Page 1 of the workpaper enclosed with referenced Buairtel. One copy of this document (SDIet to Bureau, 2/7/61, COINTELPRO -ECCOV) was designated for El Paco; however, El Paco is not chown on workpaper among field offices having copies. If not already done, Il Paso should classify this document.

2-Bureau

Bureau 2-El Paso (105-788)

2-San Antonio (1-100-7483) (1-100-9500)

JAY: CEN

(G)

EX-105 REC 98 ///- 45/1//

JUN - 1975



Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

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Bring file	Prepare tickler	i i
Call me	Return assignment card	į
Correct	Return file	j t
Deadline	Search and return	•
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File	Submit new charge out	
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OPTIONAL FORM NO. 10
JULY 1973 EDITION
GSA FPMR (41 CFR) 101-11,8
UNITED STATES GOVER

Memorandum

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DIRECTOR, FBI (100-434445)

DATE: 5/28/75

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SAC, ALBUQUERQUE (100-1339)

SUBJECT:

COUNTERINTELLIGENCE BORDER COVERAGE PROGRAM - G CN CV/
(BOCOV)
BUDED: 5/30/75

ReBuairtel, 4/25/75.

The project as set forth in re Bureau airtel has been completed by the Albuquerque Office.

A TOP

EX-105

REC-31 100-4134445-16

· ENTE

2 - Bureau (RM) 1 - Albuquerque

MJUL 1 11975

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

5010-110

Airtel

7/1/75

To: SAC, El Paso

(100-434445) 17 From: Director. FBI

COUNTERINTELLIGENCE - BORDER COVERAGE PROGRAM (BOCOV)

ReEPairte1 to Bu 6/12/75 and Buairte1 to AQ 4/25/75.

For completion of El Paso files, enclosed are single copies of pages 1-6, 8, 9, and 13 of the workpapers relating to referenced Bureau airtel, copy of airtel and pages 7, 10, 11 and 12 already in possession of El Paso.

It should be noted San Diego letter to the Bureau 2/7/61 in captioned matter is listed as item 1 on page 1 of the enclosed workpapers and should be classified "Confidential," exemption categories 2 and 3, classifying officer 2111, date of classification 2/25/75. El Paso should affix same classification markings on your copies of this communication.

El Paso is now in possession of all pages of workpapers relating to referenced Bureau airtel and communications specifically relating to El Paso appear on pages 1. 7. 10. 11. and 12 of these workpapers.

Enclosures (9)

JDM: mod m

NOTE:

We have been classifying, as appropriate, material in FBIHQ files pertaining to the BOCOV Program. Interested field offices have been instructed to classify their copies in addition to reviewing their respective files under the BOCOV Program for any additional communications that should be classified. El Paso airtel 6/12/75 requested classification instructions on San Diego letter to the Bureau 2/7/61 appearing in their files and also requested to be advised whether there are any additional documents listed on other workpages relating to Bureau airtel 4/25/75 which should be classified by El Paso.

MAIL ROOM

JUNE C 1975 FT---F31

MAILLO 10

TELETYPE UNIT [

Assoc. Dir. _ Dep. AD Adm. __

FB1

Date:	6/12/	79
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	Date: 6/12/75	
Trans	mit the following in(Type in plaintext or code)	
Via _ 	AIRTEL (Priority)	
	TO: DIRECTOR, FBI (100-434445) ATTENTION: INTD	
	FROM: SAC, EL PASO (105-788) (P)	
	FROM: SAC, EL PASO (105-788) (P) SUBJECT: COUNTERINTELLIGENCE - BORDER COVERAGE PROGRAM (BOCOV)	V
0	Re EP airtel to the Bureau, 5/29/75; Bureau airtel to AQ, 4/25/75; SD r/s to Bureau, 6/5/75; SA letter to the Bureau, 5/29/75.	
	For information of all recipients, El Paso received as enclosure to Bureau airtel dated 4/25/75, only pages 7, 10, 11, and 12 of the work papers and, therefore, was unaware that San Diego letter dated 2/7/61 was to be appropriately classified.	L
	Bureau is requested to advise El Paso of the classification, category, date of declassification, classifyin authority, and the date classified so that El Paso can properly handle this document.	g G
	The Bureau is requested to advise El Paso whether El Paso should properly have received pages 1 - 12 of the work sheets and whether there are additional documents listed on these other pages which should be classified by El Paso.	
	2-Bureau. 1-San Antonio (100-7483) (Info) 1-San Diego (100-12363) REC 52	//
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<u> </u>	Approved: Special Agent in Charge Sent. M Per	

 \pm U. S. GOVERNMENT PRINTING OFFICE : 1969 O - 346-090 (11)



Airtel

1 - Mr. J. D. Maurice

6/30/75

To: Legat, Mexico City (100-2080)

SAC, San Diego (100-12363) (Enc.)

REC-26

From: Director, FBI (100-434445) -

COUNTERINTELLIGENCE; BORDER COVERAGE PROGRAM (BOCOV)

Re Mexico City nitel 5/22/75, copy enclosed for San Diego.

Five communications referred to in renitel should all be classified "Confidential," Classifying officer 2111, Categories 2 and 3, date of classification 2/25/75.

Mexico City and San Diego insure above classification markings are affixed to your copies of these documents.

1 - Foreign Liaison Unit (Route through for Review)

JDM/pcn (7)

NOTE:

We have been classifying, as appropriate, material appearing in FBIHQ files pertaining to the BOCOV Program. Interested field offices have been instructed to classify their copies in addition to reviewing respective files under the BOCOV Program for any additional communications that should be classified. Mexico City nitel 5/22/75 set forth results of their file review and requested instructions on classification of additional 5 communications located in their files.

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Admin. ___
Comp. Syst. __
Ext. Affairs __
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Gen. Inv. ___
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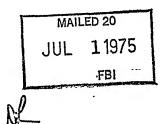
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Inspection ____

Plan. & Eval. _____ Spec. Inv. _____ Training _____

Legal Coun.
Telephone-Rm.
Director Sec. y. MAIL ROOM

TELETYPE UNIT



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Memorandum to Mr. $ldot$	from	
Re: Classification	Matter	

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In order to ensure that COINTELPRO material processed under FOIPA, Litigation or any other purpose, is consistent with material previously released and currently located in the FBI FOIPA Reading Room, this memorandum is being placed as a Top Serial, not to be serialized, in each of those original COINTELPRO files. Analysts processing material from this file are placed on notice that the Reading Room copy must also be reviewed to insure that both are marked in a consistent manner. When such a review is complete a notation must be made on the original that it has been compared to the Reading Room copy.